



## Planning for Future Mobility at New York State's MPOs

Steven Gayle, PTP July 16, 2019

### What Is Future Mobility?

The changing face of personal and freight movement

- A utomated
- Connected
- E lectric
- Shared



#### What Is Future Mobility?

- Some applications are not so new:
  - Shared: TNC
  - Shared: Micromobility (bike, scooter)
  - Shared: Car share
  - Shared: E-commerce
  - Electric: EV cars, light trucks



### What Is Future Mobility?

MOBILITY as a SERVICE (MaaS) or MOBILITY on DEMAND (MOD)

 Purchasing individual trips to meet personal travel needs







TNC



Bikeshare



Carshare



Scooter



### What is Future Mobility?

- Some applications are in testing, but not yet here
  - AV cars, trucks
  - Connected vehicle applications
  - Drone delivery
  - EV heavy trucks



The dynamic evolution of mobility is disrupting the way we do transportation planning.



### What Do We Know: Synthesis of Current Research

Florida DOT asked RSG to discover and synthesize research findings about future mobility

#### RESEARCH NOTES

- Focused on planning context, not vehicle technology
- Includes academic research, not reporting in the popular press
- Includes a review of more than 100 papers published through late 2018



#### **Research Framework**

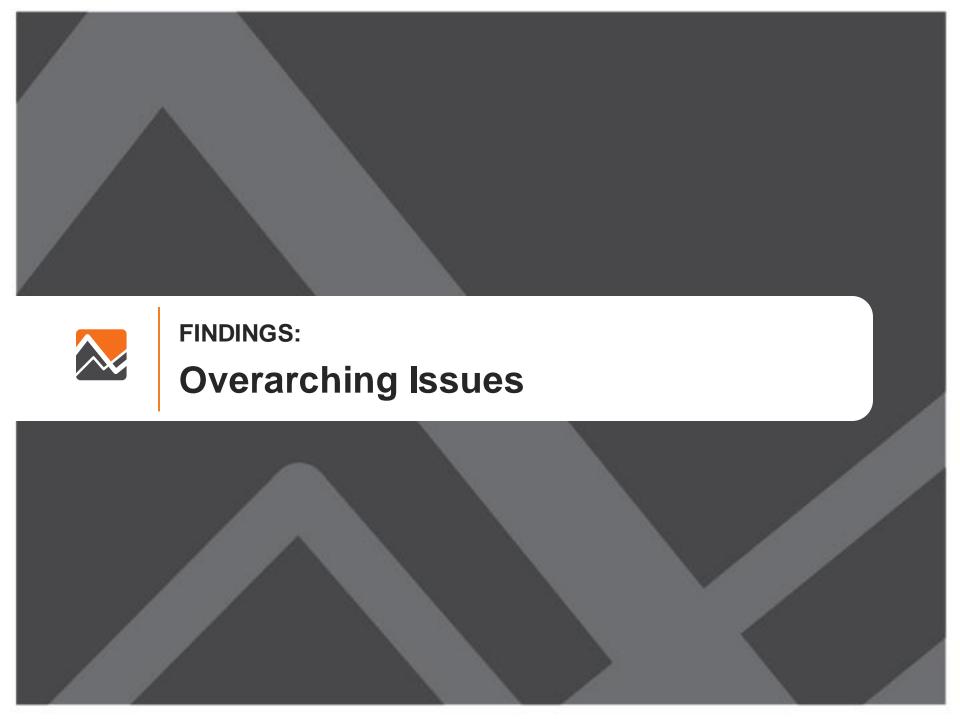
## Transportation Technology Issues

- Impact on travel demand
- Impact on VMT
- Impact on safety
- Public infrastructure requirements
- Impact on mode share

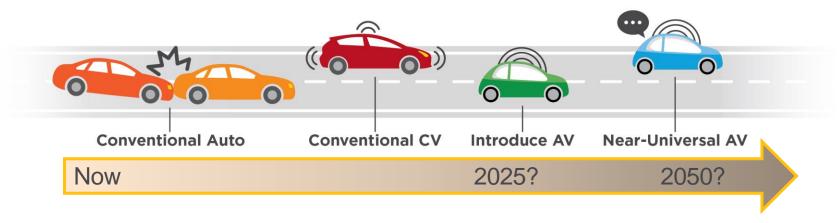
### Societal Issues

- Social equity & accessibility
- Impact on land use
  - Residential location
  - Business location
  - Parking
  - Urban streets
- Commerce and goods movement





# Overarching Issue: Adoption Timeline



- CV adoption is a near-future opportunity, pending in part on final guidance from NHTSA on communication protocol
- AV may move from testing to use within ten years
- Challenge: Decades of mixed traffic operation



# Overarching Issue: AV Ownership

- Personally owned AVs and Shared AVs have very different impacts
- Will this be left to the marketplace, or is there an incentive to regulate?
- Initial deployment most likely to be shared fleets

The effort to build fully autonomous vehicles by 2021 is a main pillar of Ford Smart Mobility: our plan to be a leader in autonomy, connectivity, mobility, customer experience and analytics. The vehicle will operate without a steering wheel, gas pedal or brake pedal within geo-fenced areas as part of a ride sharing or ride hailing experience. Our goal is to launch self-driving commercial vehicles at scale by 2021



# Overarching Issue: Policy/Regulatory Approach

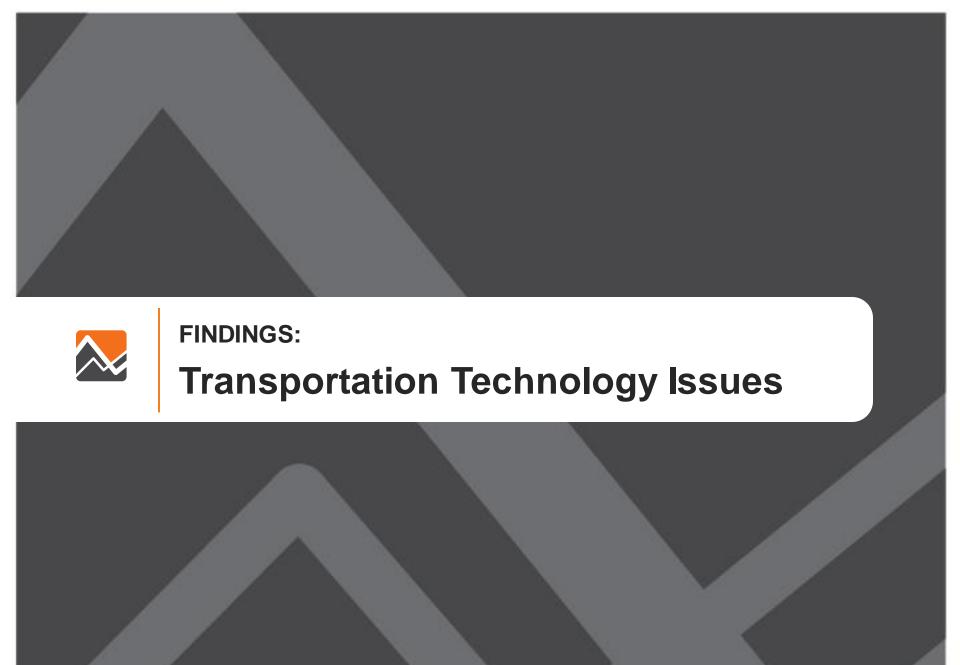
- Private sector mobility providers are getting in front of local and state governments
- Early focus on regulating AV testing, not future public operation
- Broad range of policy incentives and disincentives can be considered
- Example: NACTO "Guidelines for the Regulation and Management of Shared Active Transportation"



### **Institutional Landscape of Future Mobility**

- Private Sector: Vehicle manufacturers, technology companies, TNCs and other mobility providers
- New Entrants: Electric utilities, healthcare, insurance
- Public Sector roles:
  - Federal: Address national issues vehicle design, communications, interstate commerce
  - State: Regulate vehicle operations/licensing, state highway system, insurance
  - Local: Regulate use of public rights-of-way, land use
- MPO role: cooperative forum to bring parties together, provide regional uniformity and collaboration with private entities





## Impact on VMT: Autonomous Vehicles

#### Factors that may...



#### **Increase VMT**

- Access by non-drivers (young, old, disabled)
- PAV ownership model
- Zero-occupant vehicle trips
- Land use decisions that increase trip length
- Growth of e-commerce
- Reduced use of traditional transit services

#### **Decrease VMT**



- SAV ownership model
- Redefining transit to include more shared-mobility options
- Mode shift to shared active transportation options



### Impact on Safety

#### Research suggests:

- CV may result in a
   50% crash reduction
- AV may result in a
   90% crash reduction

Caveat: Assumes high percentage of fleet penetration



Source: USDOT ITS JPO



### **Public Infrastructure Requirements**

New mobility options impact publicly funded infrastructure.

- CV will require communications infrastructure to support V2I applications
- Traffic control devices (markings, signs, signals)
- AV reduces "safety buffer" may permit redesign of urban streets while still providing for all users
- Designing for EV charging requirements



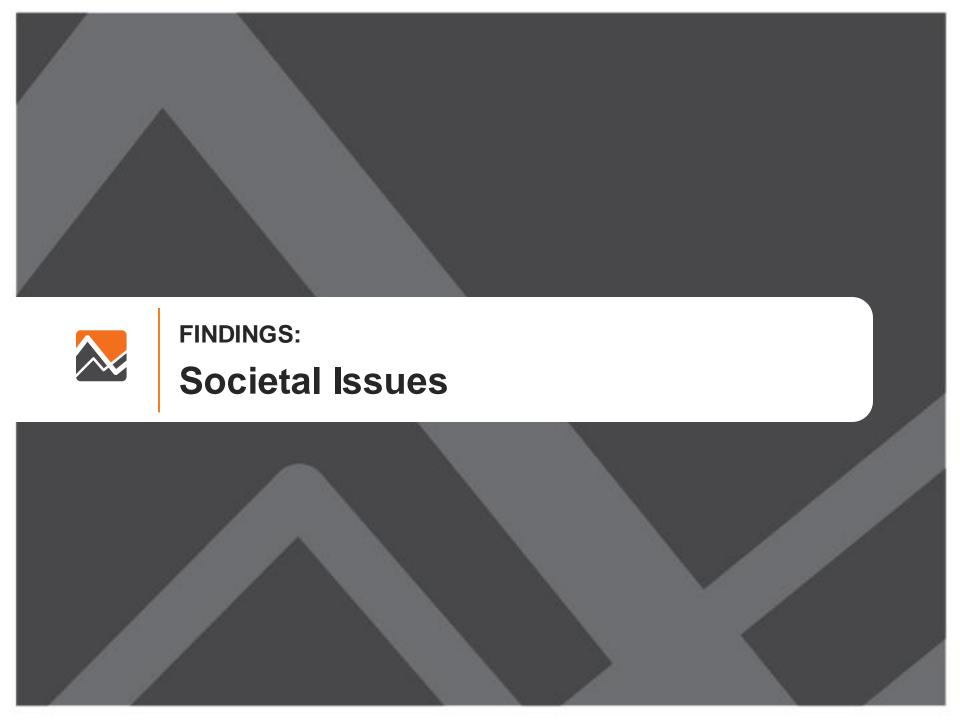
#### Impact on Mode Share

Rather than focusing on the potential loss of ridership in traditional service models, [researchers] propose reexamining the role that transit can play in providing mobility in a more automated world.

Transit operators become providers of shared mobility:

- Traditional rail and bus services
- Microtransit replaces inefficient routes, provides first/last mile connections
- App-based paratransit





#### **Equity Concerns**

"The innovative mobility options...have the potential to increase the accessibility of transportation for many Americans, including these disadvantaged populations. But they may also leave people who are already transportation-disadvantaged further behind, either because they will not be able to take advantage of these new services (*making them relatively worse off*) or because the rise of these new services could reduce some existing services (*making them absolutely worse off*)."

National Research Council's Committee for Review of Innovative Urban Mobility Services. 2016. "Special Report 319: Between Public and Private Mobility: Examining the Rise of Technology-Enabled Transportation Services,"



#### **Equity Concerns**

Access to mobility services requires smartphone and bank account.

As many as 36% of low-income households do not have a smartphone (Pew Research Center), and 22% do not use a bank (Brookings Institution).

- Transit operators that do not adapt to new mobility models may have to reduce traditional services
- Persons with disabilities may have reduced access



## Impact on Land Use: Residential Location

The influence of CAV on where people live is a key question.

- People may choose exurban/rural location to take advantage of lower land/housing costs
  - Time in an AV can be productive
  - Cost of vehicle operation may be less per mile
- People may choose urban locations because of greater access to social and cultural activities and transportation options



# Impact on Land Use: Parking

- All AVs will increase demand for curb space for pickup/drop-off
- Privately owned AVs may be sent home or to fringe lots to avoid cost of urban core parking, reducing need for urban spaces at the cost of increased VMT
- SAVs require storage and maintenance facilities, but these may be in remote locations; SAVs will be in operation for many hours/day

Cities will need to monitor dynamic changes in parking demand and modify on-street parking ordinances and off-street parking zoning requirements accordingly.



# **Impact on Land Use: Rethinking Urban Streets**

Using the available public space to accommodate all modes is not new.

- Where are bus lanes needed?
- Will cyclists feel safer with protected bike boulevards?
- Do TNC cars and delivery trucks share loading zones?
- How much space does reducing lane width free up?
- How can dockless bikes, e-bikes, scooters, and delivery 'bots be accommodated without causing conflicts in use of sidewalk space?



### Freight Movement: Long Haul

- Trucks move the majority of freight in the US
- Long-haul trucking has different needs than urban delivery
- CV: Platooning of conventional trucks saves fuel
- AV: Autonomous trucks individually or in platoon increases productivity
  - Likely need drivers for first/last mile connections





# Freight Movement: Urban Delivery

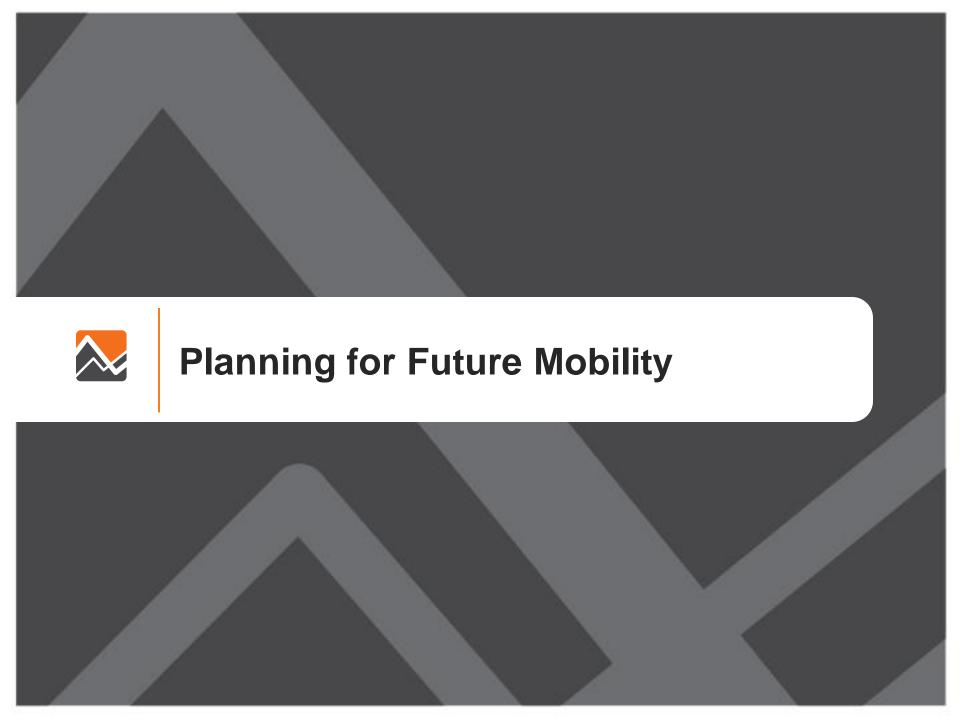
Urban goods movement: from tractor-trailers to parcel delivery trucks

- Increased opportunities for off-hours delivery
- Automation of ecommerce: delivery bots to lockers on wheels
- Increasing demand for "immediate" delivery









### **Setting the Planning Stage**

- 1. Question underlying assumptions. Future Mobility is changing the planning landscape
- 2. Societal issues are ever more important
- 3. The relationship of private and public sectors is shifting
- 4. Don't let uncertainty paralyze the planning process. Several trends are clear.



### **How Does an MPO Plan for Future Mobility?**

- The LRTP is the wrong time scale change is too rapid to be reflected in a 20+ year plan
- MPOs and member agencies must have a platform to support strategic decisions on policies, programs, and actions



#### The FUTURE MOBILITY PLAN

- 1. Goals and objectives: How are the adopted goals and objectives for mobility, safety, energy, air quality, and others impacted by future mobility?
- 2. Inventory of current conditions: Assess the status of each of the elements of ACES
- 3. Smart Communities: Are member municipalities pursuing Smart Community initiatives? How can ACES fit in their framework?



#### The FUTURE MOBILITY PLAN

- 4. Linkage to PBPP: How will current and nearterm ACES applications affect safety, reliability, and congestion performance?
- 5. Technology assessment: Review consensus research on what is likely to emerge in the next five years.
- 6. Policy/regulatory assessment: Inventory current policies that impact ACES elements. Fees, regulation of public rights-of-way, micromobility.



#### The FUTURE MOBILITY PLAN

- 7. ACES forecast: Short to mid-term forecast of of market penetration. Consider household travel survey, stated preference survey, strategic modeling platforms.
- 8. Future Mobility strategies: Strategic MPO actions that maximize near-term benefits, minimize future risks. Review TIP investment approach.
- FMP update: Revisit the FMP every 2-3 years, determine if baseline conditions have changed



#### IT'S COMING! LET'S PLAN FOR IT!









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## THANK YOU!

